

with desalination facilities include the loss of environmental amenity values because the facilities may be unsightly or interfere with lines of sight. The cost of air pollution stemming from energy generation necessary for desalination would be yet another example. Although such costs are rarely monetized, there are numerous techniques which allow them to be estimated, either directly or indirectly, with considerable accuracy. These techniques were recently summarized and analyzed by the National Research Council (NRC, 2004c).

Many external costs can be attenuated or mitigated if they are accounted for in project design and operations. Federal and state water quality and marine protection legislation normally require that the water providers consider environmental costs and take appropriate steps to minimize or mitigate them. This can require either additional capital facilities or changes in operating routines or both. The costs of these facilities and operations will appear as financial costs.

External costs are, however, rarely treated in an economically optimal fashion in the planning of desalination facilities. Most environmental quality legislation does not require a precise balancing of the costs and benefits of facilities and operations that protect environmental quality; thus, the financial costs may be equal to, less than, or greater than the true environmental costs. Often external costs are completely ignored and, where they must be considered because of laws and regulations, there is little attention to whether the external costs that are ultimately borne are optimal.

Pricing

Historically, production of desalinated water has not been a particularly attractive water supply option because the costs have been high. Ultimately, costs need to be recovered through some combination of government support and the pricing of water. While government subsidies have been a part of the picture, the pricing of desalinated water is set to defray the majority of the costs, and prices have not been competitive with those from other sources. There is evidence that this may be changing in some specific situations. Nevertheless, the pricing of water is complex and there are complicated problems that must be solved in establishing pricing structures and deciding what level of price to charge consumers. In almost every instance, trade-offs are involved. In this section, the principles and purposes of pricing are elucidated and some important practical applications are discussed.

Goods or services are said to be scarce when the wants for them exceed the supply. In these circumstances, the good or service in question is said to have value, and a method must be found for rationing the lim-

Desalination A National Perspective

M Carnoy



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